

7776

POST OFFICE APPROPRIATION BILL, FISCAL YEAR
1922.

DECEMBER 30, 1920.—Committed to the Committee of the Whole House on the state
of the Union and ordered to be printed.

Mr. MADDEN, from the Committee on Appropriations, submitted the
following

REPORT.

[To accompany H. R. 15441.]

The Committee on Appropriations, in presenting the accompanying bill, making appropriations for the service of the Post Office Department for the fiscal year ending June 30, 1922, and for other purposes, submit the following in explanation thereof:

Appropriations for the support of the Post Office Department for the fiscal year 1921 for purposes for which appropriations are customarily carried in the Post Office appropriation act, have been made as follows:

| | |
|---|---------------------|
| Post Office appropriation act..... | \$462, 575, 190. 00 |
| Third deficiency act, 1920..... | 4, 000. 00 |
| Act reclassifying salaries in the Postal Service (estimated)..... | 41, 855, 510. 00 |
| Total..... | 504, 434, 700. 00 |

The estimates upon which the bill is based will be found in the Book of Estimates, fiscal year 1922, pages 621 to 632, inclusive, and aggregate \$585,406,902. The amount recommended in the accompanying bill is \$573,964,721. This latter sum, compared with the amount appropriated in all acts for the service for the fiscal year 1921 and compared with the estimates for the fiscal year 1922, is as follows:

It is \$11,442,181 less than the amount requested in the estimates of the Post Office Department for the fiscal year 1922.

It is \$69,530,021 more than the appropriations for the fiscal year 1921

It should be stated, however, that deficiency estimates for additional appropriations for the fiscal year 1921 are pending before the committee. These estimates amount to \$20,725,473.32, and in

addition thereto the evidence before the committee in the hearings shows that there is a deficiency in the appropriation for electric railway mail pay of \$67,000 which will be called for, and another for \$35,500,000 for steam railway mail pay which will be called for. These two items, if appropriated, added to the \$20,725,473.32, make a total for the fiscal year 1921 of \$56,292,473.32, which, added to the \$504,434,700, the appropriation for the current fiscal year, makes a total of \$560,727,173.32. In that event, the excess of the amount of the accompanying bill over all appropriations for the fiscal year 1921 would be \$13,237,547.68. Including the deficit of \$17,270,482.72, reported by the Postmaster General in his annual report dated June 30, 1920, it would appear that for the fiscal years 1920-21 there will be a deficit amounting to \$73,562,956.04.

The increase in the compensation for railway mail pay above what the law provided before the case was referred to the Interstate Commerce Commission for adjusted compensation for the period of Federal control has not been settled. Of this amount approximately \$20,000,000 will be chargeable to the fiscal year 1920 and should be added to the deficiency reported by the Postmaster General in his annual report for the fiscal year 1920, which would indicate a deficit of \$37,270,482.72, instead of \$17,270,482.72, and added to the other deficit to which your committee has already called attention would make an aggregate deficit of \$93,562,956.04.

The revenues for the Postal Service for the year ending June 30, 1920, amounted to \$437,150,212.33. The rate of increase in the receipts of the department thus far for the fiscal year 1921 average 19.81 per cent. If this ratio of increase continues during the remainder of the fiscal year, the receipts will aggregate \$523,649,657.39, to meet the current appropriations and deficit of \$560,727,173.32, leaving an estimated deficit for the fiscal year 1921 of \$37,077,515.93, and if the same proportion of increase in the receipts continues for the fiscal year 1922, the receipts would amount to \$628,379,588.86, to cover appropriations of \$573,964,721, or an estimated increase of receipts over expenditures of \$54,414,867.86.

POST OFFICE APPROPRIATION BILL, 1922.

A comparative statement of the appropriations for 1921, the estimates for 1922, and the amounts recommended in the accompanying bill for 1922.

| Object. | Appropriation for 1921 in the Post Office, deficiency, and other acts. | Estimates for 1922, regular annual and supplemental. | Amount recommended in the bill for 1922. | Increase (+) or decrease (-), bill compared with 1921 appropriation. | Increase (+) or decrease (-), bill compared with 1922 estimates. |
|---|--|--|--|--|--|
| OFFICE OF POSTMASTER GENERAL. | | | | | |
| Gas, electricity, mail-bag repair shop..... | \$5, 500. 00 | \$7, 000. 00 | \$7, 000. 00 | + \$1, 500. 00 | ..... |
| Post-office inspectors: | | | | | |
| Salaries..... | 931, 500. 00 | 1, 390, 000. 00 | 1, 390, 000. 00 | +458, 500. 00 | ..... |
| Division headquarters, clerks at..... | 184, 825. 00 | 238, 000. 00 | 238, 000. 00 | + 53, 175. 00 | ..... |
| Expenses of subsistence..... | 363, 500. 00 | 454, 500. 00 | 447, 000. 00 | - 7, 500. 00 | - \$7, 500. 00 |
| Traveling expenses and livery hire..... | 91, 000. 00 | | | | |
| Miscellaneous expenses at headquarters..... | 7, 500. 00 | 8, 500. 00 | 16, 000. 00 | + 8, 500. 00 | + 7, 500. 00 |
| Payment of rewards for detecting robbers..... | 25, 000. 00 | 25, 000. 00 | 25, 000. 00 | ..... | ..... |
| Special Assistant Attorney General..... | 6, 000. 00 | 6, 000. 00 | 6, 000. 00 | ..... | ..... |
| Purchase of site adjoining equipment shops..... | 25, 700. 00 | ..... | ..... | - 25, 700. 00 | ..... |
| Travel expenses, Postmaster General..... | 1, 000. 00 | 1, 000. 00 | 1, 000. 00 | ..... | ..... |
| Total, Office of Postmaster General..... | 1, 641, 525. 00 | 2, 130, 000. 00 | 2, 130, 000. 00 | +488, 475. 00 | ..... |

A comparative statement of the amounts appropriated for 1921, the estimates for 1922, and the amounts recommended in the accompanying bill for 1922—Continued.

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| Object. | Appropriation for 1921 in the Post Office, deficiency, and other acts. | Estimates for 1922, regular annual and supplemental. | Amount recommended in the bill for 1922. | Increase (+) or decrease (—), bill compared with 1921 appropriation. | Increase (+) or decrease (—), bill compared with 1922 estimates. |
|---|--|--|--|--|--|
| OFFICE OF FIRST ASSISTANT POSTMASTER GENERAL. | | | | | |
| Compensation to postmasters..... | \$40,300,000.00 | \$42,300,000.00 | \$42,300,000.00 | +\$2,000,000.00 | ..... |
| Compensation to assistant postmasters..... | 5,672,125.00 | 7,277,950.00 | 7,000,000.00 | + 1,327,875.00 | — \$277,950.00 |
| Clerks and employees at first and second class post-offices..... | 84,500,000.00 | 97,000,000.00 | 97,000,000.00 | +12,500,000.00 | ..... |
| Compensation to printers, mechanics, etc..... | 81,200.00 | 97,400.00 | 97,400.00 | + 16,200.00 | ..... |
| Compensation to watchmen, messengers, etc..... | 3,241,875.00 | 4,481,250.00 | 4,481,250.00 | + 1,239,375.00 | ..... |
| Clerks in charge contract stations..... | 1,350,000.00 | 1,400,000.00 | 1,400,000.00 | + 50,000.00 | ..... |
| Temporary and auxiliary clerk hire..... | 9,750,000.00 | 18,000,000.00 | 12,000,000.00 | + 2,250,000.00 | — 6,000,000.00 |
| Separating mails..... | 775,000.00 | 800,000.00 | 800,000.00 | + 25,000.00 | ..... |
| Unusual conditions..... | 250,000.00 | 250,000.00 | 250,000.00 | ..... | ..... |
| Allowance to third-class offices..... | 3,700,000.00 | 4,000,000.00 | 4,500,000.00 | + 800,000.00 | + 500,000.00 |
| Rent, light, and fuel, first, second, and third class post offices..... | 8,000,000.00 | 11,000,000.00 | 10,500,000.00 | + 2,500,000.00 | — 500,000.00 |
| Miscellaneous items, first and second class post offices... | 700,000.00 | 700,000.00 | 700,000.00 | ..... | ..... |

| | | | | | |
|--|----------------|----------------|----------------|----------------|----------------|
| Letter carriers, city..... | 60,000,000.00 | 70,000,000.00 | 70,000,000.00 | +10,000,000.00 | ..... |
| Substitutes for letter carriers, city..... | 9,000,000.00 | 10,500,000.00 | 10,500,000.00 | + 1,500,000.00 | ..... |
| Letter carriers, new offices, city..... | 130,000.00 | 200,000.00 | 200,000.00 | + 70,000.00 | ..... |
| Vehicle allowance (screen wagon and auto service)..... | 10,250,000.00 | 15,000,000.00 | 15,000,000.00 | + 4,750,000.00 | ..... |
| Mail-messenger service..... | 4,000,000.00 | 10,000,000.00 | 9,500,000.00 | + 5,500,000.00 | — 500,000.00 |
| Car fare and bicycle allowance..... | 975,000.00 | 1,100,000.00 | 1,100,000.00 | + 125,000.00 | ..... |
| Street car collection service..... | 9,000.00 | 9,000.00 | 4,100.00 | — 4,900.00 | — 4,900.00 |
| Marine postal service, Detroit, Mich..... | 14,400.00 | 14,400.00 | 14,400.00 | ..... | ..... |
| Car fare, Special Delivery Service..... | 15,000.00 | 17,000.00 | 17,000.00 | + 2,000.00 | ..... |
| Fees, special-delivery messengers..... | 5,000,000.00 | 6,000,000.00 | 6,000,000.00 | + 1,000,000.00 | ..... |
| Travel expenses, First Assistant Postmaster General.... | 1,000.00 | 1,000.00 | 1,000.00 | ..... | ..... |
| Total, Office of First Assistant Postmaster General..... | 247,714,600.00 | 300,148,000.00 | 293,365,150.00 | +45,650,550.00 | — 6,782,850.00 |
| OFFICE OF THE SECOND ASSISTANT POSTMASTER GENERAL. | | | | | |
| Inland transportation: | | | | | |
| Star routes, Alaska..... | 255,000.00 | 230,000.00 | 230,000.00 | — 25,000.00 | ..... |
| Steamboats..... | 1,185,000.00 | 994,000.00 | 994,000.00 | — 191,000.00 | ..... |
| Railroads..... | 59,886,822.00 | 96,000,000.00 | 96,000,000.00 | +36,113,178.00 | ..... |
| Freight or expressage, postal supplies..... | 100,000.00 | 70,000.00 | 70,000.00 | — 30,000.00 | ..... |
| Railway Mail Service..... | 37,109,275.00 | 45,000,000.00 | 45,000,000.00 | + 7,890,725.00 | ..... |
| Travel allowance, railway mail clerks..... | 2,689,931.00 | 3,089,931.00 | 3,000,000.00 | + 310,069.00 | — 89,931.00 |

A comparative statement of the amounts appropriated for 1921; the estimates for 1922, and the amounts recommended in the accompanying bill for 1922—Continued.

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POST OFFICE APPROPRIATION BILL, 1922.

| Object. | Appropriation for 1921 in the Post Office, deficiency, and other acts. | Estimates for 1922, regular annual and supplemental. | Amount recommended in the bill for 1922. | Increase (+) or decrease (—), bill compared with 1921 appropriation. | Increase (+) or decrease (—), bill compared with 1922 estimates. |
|--|--|--|--|--|--|
| OFFICE OF THE SECOND ASSISTANT POSTMASTER GENERAL—continued. | | | | | |
| Actual necessary expenses, division superintendent.... | \$55,297.00 | \$58,000.00 | \$58,000.00 | + \$2,703.00 | ..... |
| Rent, light, fuel, etc., Railway Mail Service..... | 1,032,156.00 | 1,032,156.00 | 1,032,156.00 | ..... | ..... |
| Per diem allowance, assistant superintendents..... | 3,244.00 | ..... | ..... | — 3,244.00 | ..... |
| Electric and cable car service..... | 545,000.00 | 864,000.00 | 707,000.00 | + 162,000.00 | — \$157,000.00 |
| Aeroplane Mail Service..... | 1,250,000.00 | 3,500,000.00 | 1,250,000.00 | ..... | — 2,250,000.00 |
| Transportation, foreign mails..... | 4,700,000.00 | 5,920,000.00 | 5,920,000.00 | + 1,220,000.00 | ..... |
| Balances due foreign countries..... | 681,700.00 | 681,900.00 | 681,000.00 | — 700.00 | — 900.00 |
| Universal Postal Congress, expenses of delegates (in deficiency act for 1921)..... | 4,000.00 | ..... | ..... | — 4,000.00 | ..... |
| Travel expenses, Second Assistant Postmaster General.. | 1,000.00 | 1,000.00 | 1,000.00 | ..... | ..... |
| Total, Office of the Second Assistant Postmaster General..... | 109,498,425.00 | 157,440,987.00 | 154,943,156.00 | +45,444,731.00 | — 2,497,831.00 |

OFFICE OF THE THIRD ASSISTANT POSTMASTER
GENERAL.

| | | | | | |
|---|-----------------|------------------|------------------|-------------------|----------------|
| Manufacture adhesive postage stamps, etc..... | 1, 470, 000. 00 | 1, 460, 000. 00 | 1, 460, 000. 00 | — 10, 000. 00 | ..... |
| Manufacture stamped envelopes, etc..... | 2, 940, 000. 00 | 6, 358, 000. 00 | 6, 358, 000. 00 | + 3, 418, 000. 00 | ..... |
| Agent and assistants to distribute stamped envelopes... | 19, 875. 00 | 19, 875. 00 | 19, 875. 00 | ..... | ..... |
| Manufacture of postal cards | 765, 000. 00 | 1, 240, 000. 00 | 1, 240, 000. 00 | + 475, 000. 00 | ..... |
| Ship, steamboat, and way letters..... | 150. 00 | 150. 00 | 150. 00 | ..... | ..... |
| Limited indemnity: | | | | | |
| Domestic..... | 3, 000, 000. 00 | 4, 630, 000. 00 | 4, 500, 000. 00 | + 1, 500, 000. 00 | — 130, 000. 00 |
| International..... | 10, 000. 00 | 50, 000. 00 | 50, 000. 00 | + 40, 000. 00 | ..... |
| Travel expenses, Third Assistant Postmaster General.... | 1, 000. 00 | 1, 000. 00 | 1, 000. 00 | ..... | ..... |
| Postal Savings System, traveling expenses | 500. 00 | 500. 00 | 500. 00 | ..... | ..... |
| Total, Office of the Third Assistant Postmaster General..... | 8, 206, 525. 00 | 13, 759, 525. 00 | 13, 629, 525. 00 | + 5, 423, 000. 00 | — 130, 000. 00 |

OFFICE OF THE FOURTH ASSISTANT POSTMASTER
GENERAL.

| | | | | | |
|--|-----------------|-----------------|-----------------|-------------------|-------------------|
| Stationery, money-order offices, etc..... | 1, 020, 000. 00 | 2, 428, 500. 00 | 2, 000, 000. 00 | + 980, 000. 00 | — 428, 500. 00 |
| Miscellaneous equipment and supplies | 837, 000. 00 | 1, 362, 000. 00 | 1, 226, 000. 00 | + 389, 000. 00 | — 136, 000. 00 |
| Twine and tying dev ces..... | 598, 000. 00 | 745, 000. 00 | 628, 000. 00 | + 30, 000. 00 | — 117, 000. 00 |
| Expenses, shipment of supplies..... | 270, 000. 00 | 279, 810. 00 | 279, 810. 00 | + 9, 810. 00 | ..... |
| Canceling machines, etc..... | 392, 115. 00 | 462, 080. 00 | 462, 080. 00 | + 69, 965. 00 | ..... |
| Mail bags, etc..... | 2, 090, 000. 00 | 5, 350, 000. 00 | 4, 000, 000. 00 | + 1, 910, 000. 00 | — 1, 350, 000. 00 |

A comparative statement of the amounts appropriated for 1921, the estimates for 1922, and the amounts recommended in the accompanying bill for 1922—Continued.

8

POST OFFICE APPROPRIATION BILL, 1922.

| Object. | Appropriation for 1921 in the Post Office, deficiency, and other acts. | Estimates for 1922, regular annual and supplemental. | Amount recommended in the bill for 1922. | Increase (+) or decrease (—), bill compared with 1921 appropriation. | Increase (+) or decrease (—), bill compared with 1922 estimates. |
|--|--|--|--|--|--|
| OFFICE OF THE FOURTH ASSISTANT POSTMASTER GENERAL—continued. | | | | | |
| Inland transportation, star routes..... | \$11,000,000.00 | \$13,000,000.00 | \$13,000,000.00 | +\$2,000,000.00 | ..... |
| Pay of rural letter carriers..... | 78,000,000.00 | 86,800,000.00 | 86,800,000.00 | + 8,800,000.00 | ..... |
| Village delivery service..... | 1,300,000.00 | 1,500,000.00 | 1,500,000.00 | + 200,000.00 | ..... |
| Travel and miscellaneous expenses, Fourth Assistant Postmaster General..... | 1,000.00 | 1,000.00 | 1,000.00 | ..... | ..... |
| Total, Office of the Fourth Assistant Postmaster General..... | 95,508,115.00 | 111,928,390.00 | 109,896,890.00 | +14,388,775.00 | —\$2,031,500.00 |
| Joint Commission to Investigate Postal Service..... | 10,000.00 | ..... | ..... | — 10,000.00 | ..... |
| Amount necessary to carry out provisions of Postal Reclassification Act..... | 141,855,510.00 | ..... | ..... | —141,855,510.00 | ..... |
| Grand total Post Office appropriation bill..... | 504,434,700.00 | 585,406,902.00 | 573,964,721.00 | +69,530,021.00 | —11,442,181.00 |

SUMMARY OF THE APPROPRIATIONS.

| | | | | | |
|--|-------------------------------|-------------------|-------------------|------------------------------|--------------------|
| Office of the Postmaster General..... | \$1, 641, 525. 00 | \$2, 130, 000. 00 | \$2, 130, 000. 00 | + \$488, 475. 00 | ..... |
| Office of the First Assistant Postmaster General..... | 247, 714, 600. 00 | 300, 148, 000. 00 | 293, 365, 150. 00 | +45, 650, 550. 00 | -\$6, 782, 850. 00 |
| Office of the Second Assistant Postmaster General..... | 109, 498, 425. 00 | 157, 440, 987. 00 | 154, 943, 156. 00 | +45, 444, 731. 00 | - 2, 497, 831. 00 |
| Office of the Third Assistant Postmaster General..... | 8, 206, 525. 00 | 13, 759, 525. 00 | 13, 629, 525. 00 | + 5, 423, 000. 00 | - 130, 000. 00 |
| Office of the Fourth Assistant Postmaster General..... | 95, 508, 115. 00 | 111, 928, 390. 00 | 109, 896, 890. 00 | +14, 388, 775. 00 | - 2, 031, 500. 00 |
| Joint Commission to Investigate Postal Service..... | 10, 000. 00 | ..... | ..... | - 10, 000. 00 | ..... |
| Amount necessary to carry out provisions of postal re- classification act | ¹ 41, 855, 510. 00 | ..... | ..... | -¹ 41,855,510.00 | ..... |
| Total, Post Office appropriation bill..... | 504, 434, 700. 00 | 585, 406, 902. 00 | 573, 964, 721. 00 | +69, 530, 021. 00 | -11, 442, 181. 00 |

¹ This sum is approximated. Amounts for 1922 for this purpose are included in the estimates in the various regular items providing salaries for the Postal Service.

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